## House Study Bill 573 - Introduced

HOUSE FILE

BY (PROPOSED COMMITTEE

ON REBUILD IOWA AND

DISASTER RECOVERY BILL

BY CHAIRPERSON SCHUELLER)

## A BILL FOR

- 1 An Act relating to flood plain management.
- 2 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. NEW SECTION. 455B.276A Flood plains.
- 2 l. When an area of the state is identified as a two-tenths
- 3 percent flood plain on a flood insurance rate map certified by
- 4 the federal emergency management agency or on a flood plain
- 5 map produced by the department, the two-tenths percent flood
- 6 plain shall be the applicable flood plain designation for the
- 7 purposes of this chapter and rules adopted pursuant to this
- 8 chapter. An area of this state on the landward side of a flood
- 9 control levee recognized by the federal emergency management
- 10 agency as protecting against a two-tenths percent flood shall
- 11 not be considered part of a two-tenths percent flood plain and
- 12 shall not be subject to regulations for a two-tenths percent
- 13 flood.
- 2. The department and political subdivisions of this state
- 15 shall do all of the following:
- 16 a. Prohibit the reconstruction of structures and
- 17 infrastructure substantially damaged by a flood in a floodway.
- 18 This paragraph shall not apply to structures and infrastructure
- 19 necessary for the construction or maintenance of utility
- 20 facilities, transportation infrastructure, water control
- 21 facilities, or public infrastructure if more restrictive local
- 22 ordinances, permitting requirements, or other regulations
- 23 apply.
- 24 b. Limit reconstruction or new construction in a two-tenths
- 25 percent flood plain to not more than three vertical feet
- 26 of fill above the natural ground line. The department and
- 27 political subdivisions may permit means other than fill to
- 28 elevate structures.
- 29 c. Require new construction of facilities critical for
- 30 health and safety of the public and the environment to be
- 31 located in areas that are not designated two-tenths percent
- 32 flood plains whenever practicable. If not practicable, new
- 33 construction of facilities critical for health and safety of
- 34 the public and the environment built in a two-tenths percent
- 35 flood plain shall be designed to ensure that the operation

- 1 and function of the facility can be maintained during the
- 2 occurrence of a two-tenths percent flood. Facilities critical
- 3 for health and safety of the public and the environment include
- 4 hospitals and nursing homes; emergency operations centers
- 5 including fire, police, and rescue facilities; vital data
- 6 storage centers; power generation and other utilities including
- 7 related infrastructure such as principal points of utility
- 8 systems; and any facilities that produce, use, or store toxic
- 9 pollutants.
- 10 Sec. 2. NEW SECTION. 466.10 Hydrological tiling study.
- 11 The department of agriculture and land stewardship shall
- 12 conduct a hydrological tiling study in conjunction with
- 13 hydrology experts from the Iowa flood center and Iowa state
- 14 university of science and technology to determine the impact
- 15 tile drainage has on infiltration, surface runoff, and flooding
- 16 and to evaluate the feasibility of seasonal retention of water
- 17 in tile drained fields as a drainage management strategy. The
- 18 impact of potholes, wetlands, and water retention structures
- 19 shall also be considered in the study.
- Sec. 3. Section 466B.4, subsection 2, Code Supplement 2009,
- 21 is amended to read as follows:
- 22 2. Marketing campaign. The water resources coordinating
- 23 council shall develop a marketing campaign to educate Iowans
- 24 about the need to take personal responsibility for the quality
- 25 and quantity of water in their local watersheds. The emphasis
- 26 of the campaign shall be that not only is everyone responsible
- 27 for clean water, but that everyone benefits from it as well,
- 28 and that everyone is responsible for and benefits from reducing
- 29 the risk for flooding and mitigating possible future flood
- 30 damage. The goals of the campaign shall be to convince Iowans
- 31 to take personal responsibility for clean water and reducing
- 32 the risk of flooding and to equip them with the tools necessary
- 33 to effect change through local water quality improvement
- 34 projects and better flood plain management and flood risk
- 35 programs.

- 1 Sec. 4. NEW SECTION. 466B.10 Multipurpose wetlands.
- 2 The department of agriculture and land stewardship, in
- 3 cooperation with the council, shall initiate programs to
- 4 integrate multipurpose wetlands into watersheds with drainage
- 5 districts or larger drainage systems and shall prioritize
- 6 funding for such programs that incorporate a holistic approach.
- 7 Existing drainage systems shall be retrofitted to provide for
- 8 nutrient trapping and treatment, more water infiltration and
- 9 evapotranspiration, greater water runoff retention, and habitat
- 10 to support biodiversity.
- 11 Sec. 5. <u>NEW SECTION</u>. 466B.11 Watershed demonstration pilot
- 12 project.
- 13 The department of natural resources and the department of
- 14 agriculture and land stewardship, in collaboration with the
- 15 United States department of agriculture's natural resources
- 16 conservation service and the Iowa flood center established
- 17 pursuant to section 466C.1, and in cooperation with the
- 18 council, shall seek funding to plan, implement, and monitor a
- 19 watershed demonstration pilot project for urban and rural areas
- 20 involving a twelve-digit hydrologic unit code subwatershed as
- 21 defined by the United States geological survey. The pilot
- 22 project shall include features that seek to do all of the
- 23 following:
- Maximize soil water holding capacity from precipitation.
- 25 2. Minimize severe scour erosion and sand deposition during
- 26 floods.
- 27 3. Manage water runoff in uplands under saturated soil
- 28 moisture conditions.
- 29 4. Reduce and mitigate structural and nonstructural flood
- 30 damage.
- 31 Sec. 6. NEW SECTION. 466B.12 Flood plain managers.
- 32 The council shall encourage and support the formation
- 33 of a local chapter of the association of state flood plain
- 34 managers in Iowa that would provide a vehicle for local flood
- 35 plain managers and flood plain planners to further pursue

- 1 professional educational opportunities.
- 2 Sec. 7. NEW SECTION. 466B.13 Flood education.
- 3 The Iowa state university agricultural extension service,
- 4 the council, and agency members of the council shall work
- 5 with flood plain and hydrology experts to educate the general
- 6 public about flood plains, flood risks, and basic flood plain
- 7 management principles. This educational effort shall include
- 8 all of the following:
- 9 l. Developing a statewide soil moisture monitoring network
- 10 for assessing flood risk through the Iowa water center of Iowa
- 11 state university of science and technology and the Leopold
- 12 center for sustainable agriculture established in section
- 13 266.39, and make extensive use of existing tools and knowledge
- 14 focused on soil health, specifically the soil conditioning
- 15 index of the United States department of agriculture's natural
- 16 resources conservation service as a common metric for improved
- 17 agronomic and conservation practices.
- 18 2. Developing educational materials and programs in
- 19 consultation with flood plain experts.
- 20 3. Expanding use of existing integrated farm and land
- 21 resource management tools to assist planners, landowners,
- 22 and farmers in planning and creating infiltration systems to
- 23 accommodate rainfalls of up to one and one-quarter inch and
- 24 support conservation and business planning.
- 25 Sec. 8. NEW SECTION. 466B.14 Climate criteria.
- 26 The department of natural resources and the department
- 27 of agriculture and land stewardship, in cooperation with
- 28 the council, shall work with the United States department
- 29 of agriculture's natural resources conservation service to
- 30 reassess criteria for conservation practices due to changing
- 31 climate. This shall include all of the following technical
- 32 standards and manuals:
- 33 1. The field office technical guide of the natural resources
- 34 conservation service for conservation criteria.
- 35 2. The engineering field manual of the natural resources

1 conservation service for design criteria.

- 2 Sec. 9. Section 558A.4, subsection 1, Code 2009, is amended
- 3 to read as follows:
- 4 l. The disclosure statement shall include information
- 5 relating to the condition and important characteristics
- 6 of the property and structures located on the property,
- 7 including significant defects in the structural integrity of
- 8 the structure, the type of flood plain where the structure
- 9 is located, and whether alluvial soils are present on the
- 10 property, as provided in rules which shall be adopted by the
- 11 real estate commission pursuant to section 543B.9. The rules
- 12 may require the disclosure to include information relating
- 13 to the property's zoning classification; the condition of
- 14 plumbing, heating, or electrical systems; or the presence of 15 pests.
- 16 Sec. 10. STORM WATER STANDARDS. The department of natural
- 17 resources shall adopt minimum storm water standards to be
- 18 implemented by July 1, 2011. The standards shall limit
- 19 water runoff, reduce potential future flood damage, assess
- 20 the effects of stream channelization, and improve watershed
- 21 management in terms of both water quality and water quantity.
- 22 Sec. 11. NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM
- 23 PERMITS FOR STORM WATER DISCHARGE. The department of natural
- 24 resources shall modify permits valid on July 1, 2010, and
- 25 issued under the national pollutant discharge elimination
- 26 system permit program to require the mitigation of soil
- 27 compaction and replacement of topsoil as part of completing
- 28 the construction for permitted actions involving one or more
- 29 acres of land disturbance. The department shall include such
- 30 requirements in new permits issued on or after July 1, 2010.
- 31 Sec. 12. LEVEE INVESTMENT.
- 32 1. The department of natural resources shall establish
- 33 criteria to prioritize investments in levees in situations
- 34 where no other practicable alternatives exist for mitigating
- 35 flood damage risk.

- In lieu of levees in rural areas, the department
- 2 shall encourage policies and practices that give priority to
- 3 reconnecting streams and rivers to their flood plains through
- 4 modification or removal of existing levees and discourage the
- 5 construction of additional levees.
- 6 3. The department shall work cooperatively with state and
- 7 federal departments and agencies and with private organizations
- 8 to develop an interagency assessment and prioritization
- 9 process to guide easement and land purchase decisions and
- 10 other infrastructure management efforts in flood plain areas.
- 11 The department shall utilize all available state and federal
- 12 resources to provide project planning and support for rural
- 13 levee modification and compensatory agreements with rural
- 14 landowners.
- 15 EXPLANATION
- 16 This bill relates to flood plain management.
- 17 The bill designates the proper flood plain percentage
- 18 for purposes of applicability to Code chapter 455B and rules
- 19 adopted pursuant to that Code chapter. The bill requires
- 20 the department and political subdivisions in the state to
- 21 prohibit the reconstruction of structures and infrastructure
- 22 substantially damaged by a flood in a floodway, limit
- 23 reconstruction or new construction in an applicable flood
- 24 plain to not more than three vertical feet of fill above
- 25 the natural ground line, and require new construction of
- 26 facilities critical for health and safety of the public and
- 27 the environment to be located in areas that are not designated
- 28 two-tenths percent flood plains whenever practicable.
- 29 The bill requires the department of agriculture and land
- 30 stewardship in conjunction with hydrology experts from the
- 31 Iowa flood center and Iowa state university to conduct a
- 32 hydrological tiling study.
- Currently, the water resources coordinating council is
- 34 required to develop a marketing campaign to educate Iowans
- 35 regarding water quality and watersheds. The bill provides that

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- 1 the campaign must also include information regarding reducing
- 2 the risk of flooding and mitigating possible future flood
- 3 damage.
- 4 The bill requires the department of agriculture and
- 5 land stewardship, in cooperation with the water resources
- 6 coordinating council, to initiate programs to integrate
- 7 multipurpose wetlands into watersheds with drainage districts
- 8 or larger drainage systems and shall prioritize funding for
- 9 such programs that incorporate a holistic approach.
- 10 The bill requires the department of natural resources
- 11 and the department of agriculture and land stewardship, in
- 12 collaboration with the natural resources conservation service
- 13 and the Iowa flood center, and in cooperation with the water
- 14 resources coordinating council, to seek funding to plan,
- 15 implement, and monitor a watershed demonstration pilot project
- 16 for urban and rural areas involving a twelve-digit hydrologic
- 17 unit code subwatershed as defined by the United States
- 18 geological survey.
- 19 The bill requires the water resources coordinating council
- 20 to encourage and support the formation of a local chapter of
- 21 the association of state flood plain managers in Iowa.
- 22 The bill requires the Iowa state university agricultural
- 23 extension service, the water resources coordinating council,
- 24 and agency members of the council to work with flood plain
- 25 and hydrology experts to educate the general public about
- 26 flood plains, flood risks, and basic flood plain management
- 27 principles.
- 28 The bill requires the department of natural resources
- 29 and the department of agriculture and land stewardship, in
- 30 cooperation with the water resources coordinating council, to
- 31 work with natural resources conservation service to reassess
- 32 criteria for conservation practices due to changing climate.
- 33 The bill requires disclosure statements for certain real
- 34 estate transactions to include disclosures regarding the type
- 35 of flood plain where the structure is located and whether

- 1 alluvial soils are present on the property.
- 2 The bill requires the department of natural resources to
- 3 adopt minimum storm water standards to be implemented by July
- 4 1, 2011.
- 5 The bill requires the department of natural resources to
- 6 modify permits valid on July 1, 2010, and issued under the
- 7 national pollutant discharge elimination system permit program
- 8 to require the mitigation of soil compaction and replacement of
- 9 topsoil as part of completing the construction for permitted
- 10 actions involving one or more acres of land disturbance. The
- 11 department must also include such requirements in new permits
- 12 issued on or after July 1, 2010.
- 13 The bill requires the department of natural resources to
- 14 establish criteria to prioritize investments in levees in
- 15 situations where no other practicable alternatives exist for
- 16 mitigating flood damage risk.
- 17 The bill requires the department of natural resources,
- 18 in lieu of levees in rural areas, to encourage policies and
- 19 practices that give priority to reconnecting streams and rivers
- 20 to their flood plains through modification or removal of
- 21 existing levees and discourage the construction of additional
- 22 levees.
- 23 The bill requires the department of natural resources
- 24 to work cooperatively with state and federal departments
- 25 and agencies and with private organizations to develop an
- 26 interagency assessment and prioritization process to guide
- 27 easement and land purchase decisions and other infrastructure
- 28 management efforts in flood plain areas.